Creation project effectiveness of the Air Force Sports Center in the perspective of stakeholders*

Eficacia del proyecto de creación del Centro Deportivo de la Fuerza Aérea desde la perspectiva de las partes interesadas

Eficácia do projeto de criação do Centro de Desportos da Aeronáutica na perspectiva dos stakeholders

ABSTRACT

This study aimed at analyzing how the critical success factors in the optics of its stakeholders, impact the effectiveness of the deployment project of the Air Force Sports Centre (CDAer). The main actors involved in the process were identified and subjected to an investigation through a questionnaire. The instrument was based on the critical success factors proposed by Pinto and Slevin (1987). The questions were adapted to the reality of the proposal in order to allow analysis of the degree of importance of each critical and strategic effectiveness and project tactics. The results showed that most of the stakeholders understand that the project follows the right track and has a high strategic rather than tactical effectiveness, but some need to receive more attention so that their expectations are met. The methodology enabled even to point out potential errors that may occur in the implementation of the CDAer and that they should be better managed. In conclusion, we suggest that a clear diagnosis of their problems is to be carried out, especially those related to customers, personnel, financial resources and the organizational structure, respecting the balance between the strategic and tactical effectiveness of the proposal in order to cater to all interested parties.

Keywords: Stakeholder assessments. Military sport. Sports management. Strategic and tactical effectiveness.

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RESUMEN
El estudio tuvo por objeto analizar la forma en que los factores críticos de éxito, desde el punto de vista de las partes interesadas, ejercen impacto sobre la eficacia del proyecto de implantación del Centro de Deportes de la Fuerza Aérea (CDAer). Se identificó a los principales actores involucrados en el proceso y se los sometió a una investigación por medio de un cuestionario. El instrumento se basó en los factores críticos de éxito propuestos por Pinto y Slevin (1987). Las preguntas se adaptaron a la realidad de la propuesta con el fin de permitir el análisis del grado de importancia de cada factor crítico, así como la eficacia estratégica y táctica del proyecto. Los resultados mostraron que la mayoría de las partes interesadas consideran que el proyecto está en el buen camino y tiene una eficacia más estratégica que táctica, sin embargo, algunos necesitan recibir más atención para que se satisfagan sus expectativas. La metodología aplicada también permitió señalar posibles errores que pueden ocurrir en el desarrollo de la implantación del CDAer, que deben ser mejor administrados. En conclusión, se sugiere la realización de un diagnóstico claro de sus problemas, especialmente de los relacionados con los clientes, el personal, los recursos financieros y la estructura orgánica, respetando el equilibrio entre la eficacia estratégica y táctica de la propuesta, con el fin de satisfacer a todos los interesados. 

organization’s progress in structural terms, which invariably compromises a broad performance of the CDA within COMAER.

With the coming of the Olympic moment experienced by the country, the Ministry of Sports is investing in the restructuring and modernization of CDA’s sports facilities, with the construction of modern equipment that will be used by foreign teams during the period of preparation for the 2016 Olympic Games.

The proceeds from the Ministry of Sports for that, in addition to meeting the Olympic demands, will transform the campus of the CDA in a modern sports center. It is hoped that this legacy, which will be under the responsibility of COMAER after the event, could be administered in order to meet both the needs of the Air Force and the national sport.

The financial support of the Ministry of Sports solves the financial issue for the restructuring of the Organization’s infrastructure, but it is crucial to understand how management processes will be carried forward to meet the demands of interested parties (stakeholders) of different natures.

To know the demands and to satisfy stakeholders is the key to an organization’s survival (FREEMAN, 1984). This statement directly expresses the importance of those most interested in the success of a particular project. And, in the case of the CDAer’s creation, it is no different.

The problem therefore arises from the following concerns: Is the CDAer being designed so as to comply with the demands expected from each stakeholder group?

The aim of this study was to examine how the critical success factors, in the view of stakeholders, impact on the effectiveness of CDAer’s implementation project. As for the specific goals, those are:

1. To identify key stakeholders involved in CDAer’s creation project;
2. To adjust the critical success factors to the specificities of CDAer’s creation project, as proposed by Pinto and Slevin (2007);
3. To identify how stakeholders perceive the degree of importance of critical success factors (FCS), affects the process of creation of the CDAer; and
4. To analyze, according to the degree of importance attributed by the stakeholders to the FCS, the effectiveness of the project and its latent errors.

This study finds justification in deepening Motta’s quote (2012), in which the author concludes that, from the end of the twentieth century, management theories have an ever more focused approach to the satisfaction of the desires of consumers, as these direct the efforts and resources of effective organizations.

2 THEORETICAL FOUNDATIONS

To Santos (2008), the stakeholder analysis contributes to the formulation of a logical structure that assists the project management to identify appropriate strategies and to monitor possible conflicts of interest.

According to Goldschmidt (2007), the needs and expectations of each group vary, so it is important for each of them to realize that their needs and expectations are being met.

In order to meet or exceed such expectations, Rabechini (2007) suggests the application of a stakeholder management system. In this sense, the author shows that managing interested parties requires determining needs and implementing actions aimed at meeting expectations, as described in Figure 1.

Figure 1 - Management model of stakeholders.


In order to identify stakeholders, the author proposes a subdivision of stakeholders into primary and secondary. The primary ones are suppliers, sponsors, lenders, the local environment, project manager, functional manager, contractors and consumers. The secondary ones, in turn, are the social and political organizations, competitors, community, public, tourists, media, family members and environmentalists.

Santos (2008) orients that, when naming the interested parties, one cannot be too specific, nor is it essential to connect all existing actors with each other. Therefore, for practical reasons, it may be useful to consider groups and sub-groups within organizations, reducing the initial list to those whose common interests are more relevant.

Qualman (1997) teaches that some stakeholders hold greater power and can exert greater influence on the design, implementation and expected outcomes of a given project, categorizing them according to the matrix shown in Chart 1.
These stakeholders may influence the results of the project, although their priorities are not the same of the project's. For being a risk or obstacle, they should be closely monitored.

This group must be monitored so that one may know whether there will be changes in relation to its interest or power. Though seemingly of lesser importance, it should not be overlooked.

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Reference: Adapted from Qualman (1997).

Robinson et al. (2007), when specifically referring to the stakeholders of Olympic sports organizations (OEO), report that, normally, the financial aspects of the project determine the degree of interest and power (influence) of each group of stakeholders for the project, however, are not the only ones. They also reported that intrinsic cultural aspects interfere in the distribution of allocated resources, which helps explain certain decisions and why certain groups seem more important than others.

According to the study, the cultural aspect involves the use of power to direct, control and regulate the activities of an organization in what is known as Corporate Governance. These rules define the scope of action of the directors, how they are audited and what decisions should be made for the participation of all legitimately interested parties.

This aspect is particularly important for CDAer, since its project involves the creation of institutions inserted into different cultural backgrounds, resulting in many concerns that need to be contemporized from the project's birthplace.

For this, there must be a proper balance in decision-making, which should be backed by the goals set by the organization and aligned with the results expected by its stakeholders.

Santos (2008) reports that stakeholder analysis helps from the design stage to the development of the project's logical framework, helping to properly identify the participation of each of them. It also helps anticipate objections and allows them to propose appropriate actions to overcome them. The type of approach to relationship management with the actors will depend, among other aspects, on the situation, the degree of difficulty in obtaining information and the ease in achieving the actors involved. These, according to the author, are considered critical factors in choosing the stakeholder analysis approach.

Normally a project is conducted by a project manager that, ultimately, is a major contributor to the success. However, Slevin and Pinto (1987) devote great importance to both managers and other interested parties, stressing that all groups should regularly assess the progress thereof and, more importantly, provide insight into various points of view; reinforcing the objectives and lending their views on the satisfaction of their expectations.

The authors propose 10 (ten) key factors that can be used for research and identification of potential risks that affect the success of any project, namely: Mission, Senior Management Support, Planning, Consulting Customer, Personnel, Technical Issues, Customer Acceptance, Monitoring, Communication and Reconciliation. The first three critical factors – Mission, Senior Management Support and Planning – refer to the project strategies, i.e., the process of establishing the overall goals and what is sought with them. The other factors are more related to the tactical aspects, action and achievement of established goals.

The authors also establish 4 (four) stages of a project during its life cycle: Conception, Planning, Execution and Termination. The level of effort of staff and stakeholders is growing from the Conception, through the planning and execution of the project. In this third phase, it reaches its apex to then decrease until the End stage. In the first two stages – Conception and Planning – strategy prevails; in the stages of Execution and Termination, tactics. In the end, both aspects – strategic and tactical ones – are practically on the same level of importance to the project success (SLEVIN; PINTO, 1987).

The authors conclude that: a) the use of the multi-factor model is viable when seeking to understand the way that a given project is heading; b) these factors must be strategically designed from the beginning, since they are very sensitive for the success of the intended implementation; c) the project management and its stakeholders should develop strategic actions and tactics, noting the balancing and the transition of importance among the critical factors that define them; d) as the lifecycle progresses, one should think and act tactically.
In addition to the financial and cultural factors mentioned, other variables of marketing nature also affect strategic planning and influence the management of an OEO.

According to Rocha and Bastos (2011), the management of an OEO is primarily engaged in the production and marketing of services related to sports. Production is concerned with the transformation of raw materials into the final product, while the sports marketing deals with all activities designed to meet the needs and desires of sport consumers through exchange processes (MULLIN; HARDY; SUTTON, 2007 apud ROCHA; BASTOS, 2011).

Motta (2012) says the product of a sports arena, as it will be the CDAer after completion of the infrastructure works, is characterized by tangible and intangible aspects, namely:
- Tangible: plant and equipment, furniture, functional team;
- Intangible: emotional appeals, cultural aspects institutional values.

In the case of CDAer, the investment of public funds in a military installation is seen as a guarantee that the resources are being employed in a credible organization. Toledo (2013) states that the Armed Forces are among the institutions that hold one of the highest rates of social trust. In this sense, although the resources for modernization of sports facilities (tangible product) are financed by the Ministry of Sports, the civic and institutional values, combined with the cultural aspects (intangible product) of Military Organizations, enclose the understanding that, somehow, either by winning medals, or for the best preparation of the military in national defense, there will invariably be a justifiable return to society.

According to Rabechini (2007), the success or failure of the implementation of a project depends on a correct understanding of the concepts and even the management requirements, especially when seeking to tailor partner desires to seemingly diffuse interests. In this case, one must identify and maximize potential synergies existing between them in order to favor the adoption of extensive planning able to generate concrete results to stakeholders.

That said, the application of a method of investigation and control of critical success factors gains importance, as one can anticipate, through its correct understanding, the identification of potential errors and propose appropriate recommendations and course corrections.

3 METHODOLOGY

For the identification of stakeholders, the method proposed by Rabechini (2007) and the group dynamics technique, known as brainstorming, were followed, among CDA officials who drafted the Proposal for the Creation of CDAer (BRAZIL, 2015). After determination of the primary and secondary actors, the determination of the 4 (four) major groups was followed, thus described:

- G1 – General officers members of the High Command of the Air Force, the National Secretary for High-Performance Sports of the Ministry of Sports, the Chairman of CDA and the Chairman of the Military Sports Commission in Brazil (CDMB).
- G2 – Senior officers of the Department of Aeronautics Education, the General Staff of the Air Force, the General Staff Command, the Internal Control Center of the Air Force, in addition to CDA project managers.
- G3 – Presidents and Technical Directors of civilian and military Sports Organizations with which the CDA has a direct relationship, Advisors of the Secretary for High Performance Sports of the Ministry of Sports and members of the Brazilian Olympic Committee.
- G4 – Career military personnel of the Air Force, civilian and military athletes and sections of Physical Education of the Military Schools.

In this study, the critical factors proposed by Slevin and Pinto (1987) were adapted and Santos’ suggestion (2008) was adopted, that the stakeholder analysis will depend on the situation, the degree of difficulty in obtaining information and the ease in the stakeholders’ reach.

To prepare the questionnaire, the contents of the document entitled Proposal for the Creation of CDAer (BRAZIL, 2015) was considered. Drawing on this paper, 45 (forty-five) questions were proposed, divided into 9 (nine) blocks of 5 (five) questions. The possible response options varied according to the Likert scale from 1 (one) to 7 (seven), where 1 (one) means ‘I completely disagree’ and 7 (seven) means ‘I strongly agree’.

The questionnaire was validated through a pre-test, as directed by Marconi and Lakatos (2003, p. 203), through the evaluation of 4 (four) Senior Officers and 1 (one) Technical Director of the Sports Confederation, who suggested the necessary adjustments for the perfect understanding of it.

The questionnaire was sent to 66 (sixty-six) stakeholders, representatives of the 4 (four) groups identified. As an inclusion criterion in the study, it was decided to select those who had familiarity with the proposal to create the CDAer, albeit with varying degrees of depth. As the interests and the power of each stakeholder group is different, the questions addressed to each of them were selected, so that they had to answer only the ones by which they were affected the most.

Chart 2 presents the distribution of the issues by group of actors involved, as well as the amount of questionnaires distributed.
Factors that perform well are those with scores between 80% and 100%. Factors situated between 50% and 80% need attention and scores with lower than 50% are considered critical (PINTO & SLEVIN, 1998 apud RABECHINI, 2007).

Following the methodology of Slevin and Pinto (1987), the results allowed the identification of potential errors that the project may have, from the viewpoint of each stakeholder group, and from them, to propose recommendations. The identification of errors followed the Strategic and Tactical Effectiveness Matrix, set out in Chart 4.

According to the matrix, there are 4 (four) types of combinations arising from the performance of managers in balancing between strategy and tactics during the process. The type I error occurs when there is an inadequate level of tactical activities developed and few actions in favor of the project are implemented. The type II error occurs when an action that should not have been applied is adopted. The Type III error appears when you solve the wrong problem by effective action. Finally, the type IV error is when there is aware of the actions that should be perpetuated but, for a reason, are not.

The main limitation of this study is that the respondents expressed their personal perceptions on the subject, without necessarily representing the official position of the institutions to which they belong. Another limitation is the low participation of G1 members.

4 RESULTS AND DISCUSSION

Table 1 presents the results of mode and success percentage by critical factor by group studied.
Table 1 - Mode and success rate per group.

<table>
<thead>
<tr>
<th>Critical Factors</th>
<th>(G1) (n=1)</th>
<th>(G2) (n=6)</th>
<th>(G3) (n=13)</th>
<th>(G4) (n=14)</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Mode %</td>
<td>Minimum %</td>
<td>Mode %</td>
<td>Minimum %</td>
</tr>
<tr>
<td></td>
<td>Success</td>
<td>Success</td>
<td>Success</td>
<td>Success</td>
</tr>
<tr>
<td>FCE 1</td>
<td>29 40%</td>
<td>29 40%</td>
<td>33 80%</td>
<td>27 25%</td>
</tr>
<tr>
<td>FCE 2</td>
<td>35 100%</td>
<td>35 100%</td>
<td>30 70%</td>
<td>22 25%</td>
</tr>
<tr>
<td>FCT 3</td>
<td>35 100%</td>
<td>35 100%</td>
<td>33 85%</td>
<td>25 25%</td>
</tr>
<tr>
<td>FCT 4</td>
<td>30 80%</td>
<td>30 80%</td>
<td>29 75%</td>
<td>24 50%</td>
</tr>
<tr>
<td>FCT 5</td>
<td>33 95%</td>
<td>33 95%</td>
<td>30 80%</td>
<td>25 54%</td>
</tr>
<tr>
<td>FCE 6</td>
<td>26 60%</td>
<td>26 60%</td>
<td>27 60%</td>
<td>22 40%</td>
</tr>
<tr>
<td>FCT 7</td>
<td>33 95%</td>
<td>33 95%</td>
<td>33 94%</td>
<td>23 45%</td>
</tr>
<tr>
<td>FCT 8</td>
<td>32 70%</td>
<td>32 70%</td>
<td>32 70%</td>
<td>13 5%</td>
</tr>
<tr>
<td>FCE 9</td>
<td>35 100%</td>
<td>35 100%</td>
<td>35 100%</td>
<td>16 9%</td>
</tr>
</tbody>
</table>

Caption: FCE – Critical Strategic Factor; FCT – Critical Tactical Factor.
Reference: The author.

The data show that the stakeholder groups studied were heterogeneous. G1 analysis was hampered because only 1 (one), among 6 (six) stakeholders of the group sent a response. Although quite receptive to the project, G2 considered FCE 1 (Objectives) below 50% and FCE 6 (Planning) and FCT 8 (Customers) between 50% and 80%. To G2, all other FCE and FCT perform well (above 80%).

G2 is the only group where the percentage of the modes of all critical factors are above 50%. Factors FCE 2 (Senior Management), FCT 4 (Personnel), FCE 6 (Planning) and FCT 8 (Customers) are rated between 50% and 80%, requiring greater attention by project managers.

G3 features factors FCT 3 (Organizational Strategy), FCT 7 (Infrastructure) and FCT 9 (Project Support) above 80%. However, FCE 1 (Objectives), with 60%, needs greater attention, whereas FCT 8 (Clients), with 20%, is rated as critical.

G4 shows similar results to G3. The FCT 3 and FCE 9 factors are above 80%, while FCE 1 (Objectives), with 70%, needs greater attention and FCT 7 (Infrastructure), with 45%, and FCT 8 (Customers), with only 5% present critical results.

Only 2 (two) critical factors have good opinions among the 4 (four) groups: FCT 3 (Organizational Structure) and FCE 9 (Project Support). The factors that have the greatest differences in opinion are FCE 1 (Objectives), FCT 7 (Infrastructure), which shows great heterogeneity between groups.

G1, although relying on only the opinion of 1 (one) stakeholder, shows evidence of not having clearly understood the objectives of CDAer (FCE 1). This requires immediate intervention by managers, as representatives of this group have high power and their decisions affect the project fundamentally.

Representatives of the G4 fear that the aspects related to maintenance and infrastructure (FCT 7) are not adequately monitored. This perception of G4 faced with the opinions of stakeholders of G1, G2 and G3, which indicate, respectively, 95%, 94% and 80% success rate. The discrepancy of opinions can be explained by inadequate communication of managers with athletes and users of sports fields (G4 representatives) and points out an imbalance in monitoring among stakeholder groups.

This assertion is supported when analyzing the results of FCT 8 (Customers), a factor that had the worst performance in G2, G3 and G4, with the last two groups demonstrating to be seriously uninformed (20% and 5%). These numbers are indicative that their members feel excluded from the CDAer construction process. The managers own group (G2) shows only a 70% success for FCT 8, were expected when at least 80%. Though the project is moving the conception stage to planning within its life cycle (SLEVIN; PINTO, 1987), the data demonstrate there are deficiencies in tactical terms, which need to be corrected.

The difference between the values of modes and minimums for each critical factor is the most likely scenario of success that the project implementation will find. This understanding follows that mode is the value of greater agreement between all stakeholders within each group, while the minimum value is the greater dissatisfaction possible, i.e., the worst case scenario. The more we approach the minimum values and modes to 80%, the greater the homogeneity among the stakeholders and therefore less likely is a conflict of interest to occur.

The comparison between the results of mode and minimum values for each critical factor evaluated by stakeholders is presented in Figures 2, 3, 4 and 5.
G1, for having only 1 (one) assessor, has the same values for mode and minimum, compromising the analysis of heterogeneity within this group. Even so, this figure clearly shows the imbalance in the management of FCE 1 (Objectives) and FCE 6 (Planning) compared to the other factors.

**Figure 2** - Comparison of the critical success factors appointed by G1, regarding the results of the modes and minimum values.

In observation to Figure 3, it is clear that FCT 8 (Customers) is the most heterogeneous critical factor for G2, with a difference of 65%. Other factors such as FCE 1 (Objectives), FCE 2 (Senior Management) and FCT 3 (Organizational Structure), must also receive greater attention, since the difference between the values of modes and minimum is higher than 45%, i.e., very heterogeneous.

**Figure 3** - Comparison of the critical success factors appointed by G2, regarding the results of the modes and minimum values.

In the data observed in Figures 4 and 5, referring respectively to the G3 and G4, the scenario is even worse. The heterogeneity of the responses points out to big differences in all critical factors studied, mostly above 50%. The worst case, again, is FCT 8 (Customers), where both mode as the minimum value are very low, and everyone involved agrees with that.

**Figure 4** - Comparison of the critical success factors appointed by G3, regarding the results of the modes and minimum values.

**Figure 5** - Comparison of the critical success factors appointed by G4, regarding the results of the modes and minimum values.

The analysis of this scenario suggests that there are clearly dissatisfied stakeholders in G3 and G4. According to Qualman’s matrix (1997) shown in Chart 1, these actors represent the class of those which have great interest, but little power. Their opinion is not enough to unable the project, but it’s still important to keep partners, as they present ideas and help with small actions. This interpretation is confirmed by the analysis of the results of the FCE 9 (Support Project), which has minimum values at around 9% and 20% respectively for the G3 and G4. This implies that there are interested not in line with the creation of CDAer, probably because their interests are not being protected or because the communication of the project is not being carried out properly.

In this sense, it grows in importance the Strategic and Tactical Effectiveness Matrix presented in Chart 5, as the intersection of data on responses of each group indicate aspects being more or less effective and help identify potential management errors.
Creation project effectiveness of the Air Force Sports Center in the perspective of stakeholders

A study in a Brazilian agribusiness company, in which the results were quite similar. The critical factor Senior Management was the one who received the highest scores, while the Customers and Communications factors needed more attention and received recommendations culminating in a managerial redirection of the project. In such cases, the author states that there are feasible possibilities for intervention by the project managers.

5 CONCLUSION

This study aimed at examining how the critical success factors, in the view of stakeholders, impact on the effectiveness of the CDAer implementation project.

The methodology led to investigate the critical success factors for most of the stakeholders of the G1, G2 and G3 are given the expected project and it presents a strategic effectiveness greater than tactics. The study also showed the presence of important actors (G4) not satisfied, because the project lacks a proper communications strategy and engagement of these actors in the process. The analysis of the minimum values also showed the types of potential errors of the project, presenting the problem of heterogeneity of opinions of stakeholders, as well.

Some conclusions are possible to be derived from this study. The first is the understanding that a distant management of key stakeholders creates uncertainty.
and leads to a reduction in support for the conduct of activities required. The second implies that awareness and support from key stakeholders should be a major factor in the structuring of the CDAer creation proposal, since its inception. Finally, the third infers that the project must have a clear diagnosis of its problems, especially those related to customers, personnel, financial resources and the organizational structure, respecting the strategic-tactical balancing the proposal from the beginning.

Given these conclusions, there are some recommendations that can be adopted to correct the project course. It stands out, among them, the need to develop a communication plan with a view to improving the exchange of information between managers and different stakeholder groups.

Another suggestion is that a support process must be prepared and defined to customers and beneficiaries of CDAer, seeking to involve them in the design and tweaking up the scope of the implementation plan prepared. It is also associated the need to identify the reasons why some stakeholders not support the creation of CDAer and thus be drawn up one contingency plan to ensure an appropriate redirection of actions to be implemented.

As a further recommendation, it is proposed to increase the tactical effectiveness of the project by mapping and detailing the functions of the staff and resources to be employed in CDAer. Finally, although the analysis of the G1 data has been performed on the responses of only 1 (one) assessor, we must consider that this group is the most powerful stakeholders, as they are responsible for the final decisions related to the project. Thus, the approach and the search orientation of these actors must be a constant throughout the process.

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